- 1 CHAIRPERSON JAMES: You are welcome.
- 2 Deborah Doxtator, is it? And Ernie
- 3 Stevens.
- 4 Are you Mr. Johnson?
- 5 MR. JOHNSON: I'm Alexis Johnson
- 6 CHAIRPERSON JAMES: You're Alexis Johnson.
- 7 Okay. I apologize.
- 8 MR. JOHNSON: It's confusing.
- 9 CHAIRPERSON JAMES: That's all right.
- 10 MR. JOHNSON: Madame Chairman, my name is
- 11 Alexis Johnson. I'm a lawyer licensed in New Mexico.
- 12 I've represented citizens and legislators against the
- 13 Governor of New Mexico on compacts three times.
- 14 The issue in those cases has been
- 15 substantially does the Governor of New Mexico have the
- 16 power to sign compacts that are out of the scope of
- 17 the constitution of New Mexico. The answer has been
- 18 a resounding no. That answer is now incorporated with
- 19 the U.S. government's litigation. It is moving
- 20 through the district courts, where it has proceeded
- 21 beyond the 10th Circuit. It is now on a petition for
- 22 cert. in the U.S. Supreme Court to answer a very

- 1 simple question: can a New Mexico Supreme Court
- 2 decision decide the power of its own state governor?
- 3 People think this is about gambling. It
- 4 is not. This is about a crisis in constitutional
- 5 government.
- To make that clear to you, let me make a
- 7 couple of points. Whenever one talks about tribal
- 8 interests in gambling, one is in an area of great
- 9 sensitivity and for darn good reason. Tribes have
- 10 reasons for taking the position that something ought
- 11 to be done and something ought to be done now.
- 12 The problem with that is that that
- 13 interest collides with constitution head on when you
- 14 get to a state like New Mexico where the IGRA, however
- 15 perfect or imperfect it is, does not enable a governor
- 16 to sign a compact without the authority of the
- 17 constitution or the legislature.
- 18 What this means in fundamental terms is
- 19 that the governor can't do what the people don't
- 20 enable, and that includes citizens who are tribal who
- 21 are state citizens.
- We have in the nation today, I think, one

- 1 of the greatest crises ever. The way you know that is
- 2 that the cases that have been decided in New Mexico
- 3 and elsewhere have not touched the ground. We have
- 4 cases that decide that gambling in New Mexico is
- 5 against public policy and a crime, but we have 11
- 6 casinos.
- 7 The only person in New Mexico who is not
- 8 allowed inside those casinos is the only person who
- 9 has the authority to do anything about them
- 10 definitively, and that's U.S. Attorney John Kelly. We
- 11 have a situation in New Mexico that I would describe
- 12 as the diminishing of the state, its structures, and
- 13 its systems. If it continues, I think what we will
- 14 see is New Mexico will be the first state to say
- 15 proudly or otherwise, "We have gone from being a
- 16 territory to being a state and back to being a
- 17 territory." I suspect that's a suboptimal proposition
- 18 for most people. I would hope that most states and
- 19 their people would learn from that suboptimal
- 20 experience.
- 21 We've also seen that the question is not
- 22 is government for sale. It's how fast is the sale

- 1 going to be conducted. We've seen the executive power
- 2 submit to this. We've seen legislative power submit
- 3 to this, and we've seen judicial power. The last is
- 4 the most concerning. Gambling is now attacking the
- 5 drafters of the decisions we have written. "We" means
- 6 them, but I mean for the state and I mean for those
- 7 who are seeking to advance the interests of
- 8 constitutional law in the State of New Mexico.
- 9 I appreciate the opportunity. I knew I'd
- 10 be cut off. I gave you much more lengthy comments.
- 11 Take care and good luck.
- 12 CHAIRPERSON JAMES: Thank you.
- Mr. Stevens.
- MR. STEVENS: Yes, ma'am. Good afternoon.
- 15 Madame Chairman and members of the
- 16 National Gambling Impact Study Commission, my name is
- 17 Ernie Stevens, Jr. I'm elected council member of the
- 18 Oneida Tribe of Indians in Wisconsin. I represent our
- 19 chairwoman today, Deborah Doxtator. She could not be
- 20 present.
- 21 The Oneida Nation is located in
- 22 northeastern Wisconsin near Green Bay. We are